

Highway & General Fund Revenues FY16 – FY22 Actuals / FY23 – FY25 Projections

House Ways and Means Wednesday, January 25, 2023

Department of Safety - Overview

The vision of the Department of Safety

• To make New Hampshire the safest state in the Nation with the highest quality of life for all.

The mission of the Department of Safety

• To continually enhance the safety, security and quality of life in New Hampshire through professional, collaborative and innovative service to all.

Department of Safety – Organizational Structure

Office of the Commissioner Division of Administration Division of Motor Vehicles Division of State Police Division of Homeland Security and Emergency Management Division of Emergency Services and Communications Division of Fire Standards and Training and EMS Division of Fire Safety

Department of Safety - Revenue Summary

Significant Highway Fund Revenue Sources – \$258M Unrestricted Gross

- The Division of Motor Vehicles and the Division of Administration serve as the primary collection points for Highway Fund Revenues.
 - Road Toll
 - Motor Vehicle Registrations
 - Motor Vehicle Operators (Driver Licenses)
 - Motor Vehicle Certificates of Title
 - Motor Vehicle Inspections
 - Misc. Motor Vehicle Revenues

Significant General Fund Revenue Sources - \$9M

- The Division of Motor Vehicles, Division of Administration, Division of Fire Safety and Division of State Police serve as the primary collection points for General Fund Revenues.
 - Initial Plate Fee
 - Penalty Assessment
 - Pistol Permits
 - Misc. Other Sources

Highway Fund Revenues FY16 – FY22 Actuals / FY23 – FY25 Projections





Highway Fund Revenue – Unrestricted Gross



Analysis

- FY22 Collected \$258.3 million in Highway Fund revenue which was \$7.4M (3%) more than plan (\$250.9M).
- FY23 Projecting to collect \$257.5 million in Highway Fund revenue which is \$4M (2%) less than plan (\$253.5M).
- Highway Fund collections have increased by an annual average of 1.2% between FY16-FY22. These increases have not kept pace with related expenditures creating a structural deficit.
- The Legislature transferred \$50M in General Funds into the Highway Fund in FY22 and \$6.4M in FY20 to address this ongoing structural deficit.

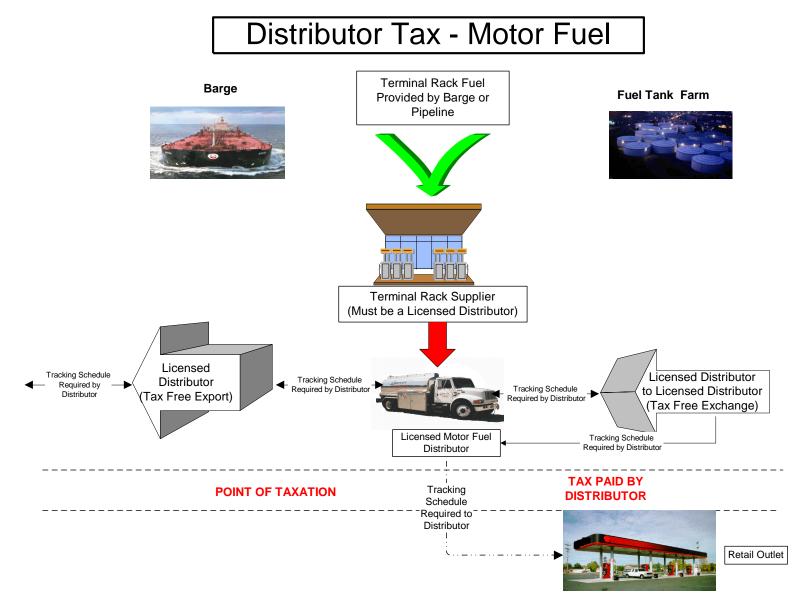
Revenue Source

- Highway Fund Revenues are derived from Motor Vehicle related fees including Road Toll, Licenses, Registrations, and Violations.
- Total Highway Fund revenues remain relatively flat leading to a structural deficit within the Highway Fund due to regular increases in the costs associated with road maintenance, traffic enforcement, and the cost of revenue collection.

Road Toll – Operations

- The Road Toll Bureau is statutorily responsible for collecting motor fuel tolls (aka the "gas tax") and enforcing compliance with the Motor Vehicle Road Toll Law through its Field Audit Bureau.
- The Road Toll law is not related to the Toll Booths on the Turnpike System which are operated by the Department of Transportation.
- The Road Toll Bureau administers approximately:
 - 180 Motor Fuel Distributor licensees
 - 70 Motor Fuel Transporter licensees
 - 1,787 International Fuel Tax Agreement (IFTA) licensees
 - 246 Oil Discharge and Pollution Control licensees

Road Toll – Point of Taxation



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Factors Impacting Estimates – Road Toll

- Price
 - After reaching a high of \$4.996/gallon on 6/13/22, gas prices have declined and stabilized.
 - According to AAA, the average price per gallon in NH as of 1/24/23 is \$3.319/gallon. This is up \$0.05 from last year's average of \$3.269/gallon.
 - US Energy Information Administration (EIA) forecasts motor gasoline prices to decline to \$3.30/gal in 2023 and \$3.10/gal in 2024.
 - EIA expects crude oil prices to average \$83/b in both 2023 and fall to \$78/b in 2024.
- Weather
 - Dry summers and snowy winters help to drive tourism in New Hampshire and result in increased fuel consumption.
 - Lack of snow, and a warm temperatures place downward pressure on fuel consumption in the winter.
- Economy
 - The U.S. Department of Commerce, Bureau of Economic Analysis (BEA) real gross domestic product (GDP) increased at an annual rate of 3.2% in the third quarter of 2022. In the second quarter of 2022, real GDP decreased at a rate of 0.6%.
 - The U.S. Bureau of Labor Statistics reported on 1/12/23 that the Consumer Price Index (CPI) for all items rose 6.5% from December 2021 to December 2022. CPI increased by 7% between December 2020 and December 2021.

Unrestricted Road Toll Revenue



Analysis

Road Toll Fees

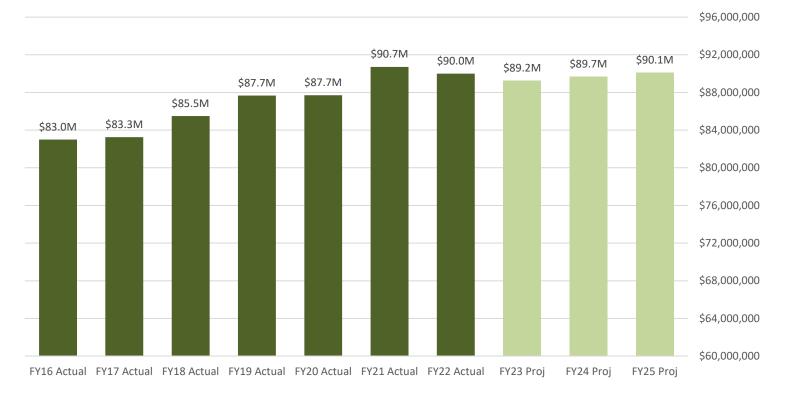
- FY22 Collected \$124.0 million in revenues which was \$2.5M (2.0%) more than plan (\$121.5M).
- FY23 Projecting to collect \$124.3 million in revenues which is \$2.5M (2.0%) more than plan (\$121.8M).
- FY24/25 projections assume a 0.5% increase in both FY24 and FY25 due to downward pressure on consumption.

Per Gallon Fee \$0.222

Factors Impacting Estimates – DMV Fees

- Geography
 - NH is a predominantly rural State
 - Minimal public transportation options
 - Vehicle use required to obtain goods & services
 - Driver licenses required to operate vehicles
 - Personal vehicle demand is inelastic to price.
- Economy
 - Vehicle sales have been impacted due to lack of inventory as a result of supply chain shortages.
 - Inventory levels are beginning to replenish which should lead to increased automobile sales over the next 6 months.
 - Pent-up demand for vehicles combined with inelastic demand will offset downward pressure of increased prices.
 - Positive impact on Registrations, Title, and Inspection revenues.

Motor Vehicle Registration Revenue



Analysis

- FY22 Collected \$90.0 million in revenue, which was \$1.8M (2.0%) more than plan (\$88.2M).
- FY23 Projecting to collect \$89.2 million in revenue which is \$900K (1%) more than plan (\$88.3M).
- Registration revenues are projected to increases by 0.5% to \$89.7M in FY24 and \$90.1M FY25.

Registration Fees

| 0-3000 lbs | \$31.20 |
|------------------|---------------------------------|
| 3001-1500 lbs | \$43.20 |
| 5001-8000 lbs | \$55.20 |
| 8001-73,280 lbs | \$.96 per hundred lbs |
| 73,281-99,000lbs | 1) \$.96 per hundred lbs PLUS |
| | 2) \$1.44 per hundred in excess |
| | of 73,280 lbs |

Motor Vehicle Operators Revenue



Analysis

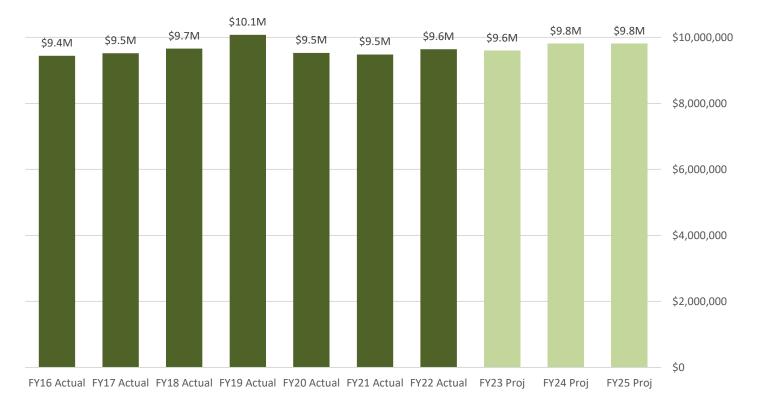
- FY22 Collected \$15.1 million in revenue which was \$2.8M (22%) more than plan (\$12.3M).
- FY23 Projecting to collect \$15 million in revenue which is \$2M (15%) more than plan (\$13.0M).
- A revenue "dip year" occurs every 5 years due to the change from a 4 year license to a 5 year license. Assuming current trends, the dip year impacts will be resolved after 2035.
- Effective May 7, 2025, a REAL ID driver license will be required for domestic flights or to enter a secure federal facility.

License Fees

| Operator | \$50 |
|------------|------|
| REAL ID | \$60 |
| Commercial | \$60 |
| Motorcycle | \$30 |

Non-Driver ID \$10

Motor Vehicle Title Revenue



Analysis

- FY22 Collected \$9.6 million in revenue which was \$200K (2%) less than plan (\$9.8M).
- FY23 Projecting to collect \$9.6 million in revenue which is \$200K (2%) less than plan (\$9.8M).
- FY24 and FY25 projections assume a 2% increase in revenues as supply chain issues and downward economic pressures resolve.

Title Fees

- Title Application Fee \$25
 - Title Search \$20
- Salvage Title Application Fee \$10

Motor Vehicle Inspection Revenue



Analysis

- FY 22 Collected \$4.0 million in revenue which was in-line with plan (\$4.0M).
- FY23 Projecting to collect \$3.9 million in revenue which is in-line with plan (\$3.9M).
- Inspections stations fees are projected to remain consistent in FY24 and FY25.

Inspection Fees

Inspection Sticker Fee \$3.25 2-Year Station Fee \$50-\$200

Motor Vehicle Miscellaneous Fees



Analysis

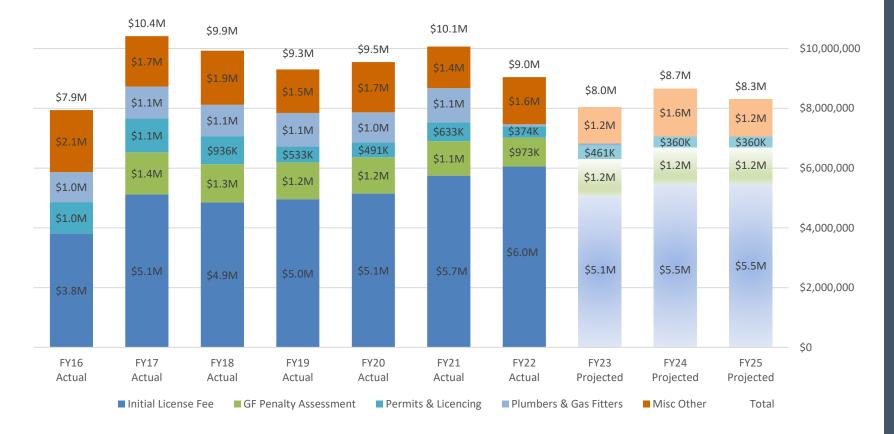
- Plea by Mail (PBM) Added to the Highway Fund in FY20. In FY22 collected \$5.9M which was \$1.7M (22%) less than plan (\$7.6M). In FY23 projecting to collect \$5.9M which is \$1.7M (22%) less than plan (\$7.6M). FY24 & FY25 projections assume a 2% increase to \$6.0M.
- MV Fines Judicial (Courts) In FY22 collected \$5.6M which was \$600K (12%) more than plan (\$5.0M). In FY23 projecting to collect \$5.6M which is \$600K (12%) more than plan (\$5.0M). FY24 & FY25 projections assume similar collection rates.
- Other MV Fees In FY22 collected \$3.9M which is \$400K (11%) more than plan (\$3.5M). In FY23 projecting to collect \$3.9M which is in-line with plan (\$3.9M). FY24 and FY25 projections assume similar collection amounts.

General Fund Revenues FY16 – FY22 Actuals / FY23 – FY25 Projections



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General Fund Revenue



Analysis

- FY22 Collected \$9.0 million in revenues which was \$300K (3%) more than plan (\$8.6M).
- FY23 Projecting to collect \$8.0 million in revenues which is \$200 (3%) more than plan (\$7.8M).
- Effective FY22, the Mechanical Licensing function was transferred to the Office of Professional Licensure and Certification (OPLC). All revenues associated with this activity are now recorded by OPLC.
- FY24 and FY25 General Fund revenues are expected to remain relatively consistent with prior years.

Factors Impacting Estimates – General Funds

- Initial License and Vanity Plate Fees (RSA 263:42)
 - Vanity Plate fee (\$40) / Initial License Fees (\$50/\$60).
 - Revenues are projected to remain consistent in this area.
- Penalty Assessment Court levies a penalty assessment of \$2 or 24%, whichever is greater, on each fine or penalty imposed. (106-L:10)
 - 66.66% General Fund
 - 16.67% Victims' Assistance Fund
 - 16.67% Judicial Branch Information Technology Fund.
 - Revenues are projected to remain consistent in this area.
- Permits & Licensing
 - Primarily non-resident pistol license fees (\$100). Also includes license fees for detective agencies, security agencies, and explosives handling.
 - Revenues expected to continue to decline along with demand for nonresident licenses is met.



Steven R. Lavoie, CPA, CGMA Director of Administration Scott R. Bryer, CPA, CGMA Road Toll Bureau Chief

Department of Safety Unrestricted Gross Highway Fund Revenues FY16 - FY22 Actuals / FY23 - FY25 Projected January 25, 2023

| DOS GROSS HIGHWAY REVENUE | FY16 Actual | FY17 Actual | FY18 Actual | FY19 Actual | FY20 Actual | FY21 Actual | FY22 Actual | FY23 Proj | FY24 Proj | FY25 Proj |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| GASOLINE ROAD TOLL | 126,073,313 | 127,417,020 | 128,638,213 | 130,244,806 | 119,500,071 | 118,815,436 | 123,764,717 | 124,074,127 | 124,694,498 | 125,317,970 |
| ROAD TOLL FINES | 218,929 | 2,545 | 120,503 | 107,539 | 178,586 | 148,244 | 153,384 | 150,000 | 150,000 | 150,000 |
| OTHER ROAD TOLL REVENUES | 104,851 | 119,815 | 116,850 | 93,041 | 118,411 | 148,681 | 123,530 | 125,000 | 125,000 | 125,000 |
| ROAD TOLL | 126,397,093 | 127,539,380 | 128,875,566 | 130,445,386 | 119,797,068 | 119,112,361 | 124,041,631 | 124,349,127 | 124,969,498 | 125,592,970 |
| MOTOR VEHICLE REGISTRATION | 74,820,068 | 75,481,170 | 77,252,362 | 77,866,624 | 79,833,651 | 81,679,596 | 81,223,220 | 81,000,000 | 81,405,000 | 81,812,025 |
| UCR NH BASED | 960,337 | 998,372 | 959,562 | 892,881 | 2,096,356 | 2,478,121 | 2,280,528 | 950,000 | 950,000 | 950,000 |
| UCR OTHER STATES COLLECTIONS (Depository) | 1,527,212 | 1,136,846 | 1,332,860 | 2,858,656 | (54,343) | 27,371 | (9,689) | 1,300,000 | 1,300,000 | 1,300,000 |
| IRP OTHER STATE COLLECTIONS | 2,828,936 | 2,808,125 | 2,986,564 | 3,150,645 | 2,856,297 | 3,608,969 | 3,507,411 | 3,100,000 | 3,100,000 | 3,100,000 |
| IRP NH BASED COLLECTIONS | 2,853,818 | 2,827,045 | 2,969,560 | 2,901,548 | 2,981,731 | 2,920,506 | 2,997,546 | 2,900,000 | 2,914,500 | 2,929,073 |
| MV REGISTRATION | 82,990,370 | 83,251,557 | 85,500,907 | 87,670,354 | 87,713,691 | 90,714,562 | 89,999,016 | 89,250,000 | 89,669,500 | 90,091,098 |
| MOTOR VEHICLE OPERATORS | 7,153,483 | 13,092,701 | 13,259,703 | 12,978,762 | 12,574,149 | 10,164,769 | 15,146,993 | 15,000,000 | 14,700,000 | 14,259,000 |
| MV OPERATORS | 7,153,483 | 13,092,701 | 13,259,703 | 12,978,762 | 12,574,149 | 10,164,769 | 15,146,993 | 15,000,000 | 14,700,000 | 14,259,000 |
| INSPECTION STICKERS | 4,037,071 | 4,034,275 | 3,697,252 | 3,959,355 | 3,906,648 | 3,854,506 | 3,911,020 | 3,900,000 | 3,900,000 | 3,900,000 |
| INSPECTION STATION FEES | 121,100 | 1,475 | 118,225 | 6,620 | 116,743 | 3,600 | 108,850 | 7,000 | 110,000 | 6,500 |
| INSPECTION STATION FEES | 4,158,171 | 4,035,750 | 3,815,477 | 3,965,975 | 4,023,391 | 3,858,106 | 4,019,870 | 3,907,000 | 4,010,000 | 3,906,500 |
| CERTIFICATE OF TITLE | 9,443,850 | 9,518,066 | 9,661,905 | 10,078,960 | 9,530,630 | 9,483,351 | 9,643,327 | 9,600,000 | 9,800,000 | 9,800,000 |
| CERTIFICATE OF TITLE | 9,443,850 | 9,518,066 | 9,661,905 | 10,078,960 | 9,530,630 | 9,483,351 | 9,643,327 | 9,600,000 | 9,800,000 | 9,800,000 |
| PLEA BY MAIL | 0 | 0 | 0 | 0 | 5,569,283 | 6,949,237 | 5,928,623 | 5,928,621 | 6,000,000 | 6,000,000 |
| VALIDATION STAMP DEPOSIT | 125 | 895 | 350 | 400 | 257 | 175 | 250 | 250 | 250 | 250 |
| MISC MV FEES | 306,690 | 285,351 | 328,923 | 381,342 | 369,465 | 307,961 | 371,420 | 371,418 | 325,000 | 325,000 |
| PARK PLATE ADMIN FEE | 24,745 | 35,170 | 43,605 | 52,139 | 62,424 | 80,110 | 93,055 | 93,055 | 80,000 | 80,000 |
| OVERWEIGHT APPLICATION FEE | 937,860 | 954,820 | 997,229 | 1,009,996 | 960,867 | 1,133,265 | 1,031,625 | 1,031,625 | 1,000,000 | 1,000,000 |
| LICENSE RESTORATION | 1,810,538 | 1,766,345 | 1,680,945 | 1,807,140 | 2,158,608 | 1,858,845 | 1,841,060 | 1,841,060 | 1,800,000 | 1,800,000 |
| EZ-PASS FEE RESTORATION | - | - | - | - | - | - | 207,761 | 207,761 | 200,000 | 200,000 |
| NON DRIVER ID | 118,920 | 119,034 | 116,402 | 121,665 | 97,772 | 94,201 | 101,110 | 101,113 | 100,000 | 100,000 |
| OVERWEIGHT VEHICLES FINES | 185,786 | 137,223 | 42,857 | 207,970 | 233,902 | 177,430 | 44,276 | 44,277 | 45,000 | 45,000 |
| OTHER MV FINES | 10,252 | 125 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| REGISTRATION RESTORATION FEES | 251,075 | 249,175 | 239,250 | 263,150 | 279,894 | 254,330 | 230,525 | 230,525 | 230,000 | 230,000 |
| MOTOR VEHICLE FINES - JUDICIAL BRANCH | 6,885,220 | 6,187,208 | 5,669,017 | 5,346,539 | 4,740,647 | 4,380,795 | 5,556,575 | 5,556,575 | 5,600,000 | 5,600,000 |
| MV MISC FEES | 10,531,211 | 9,735,345 | 9,118,577 | 9,190,342 | 14,473,119 | 15,236,348 | 15,406,280 | 15,406,280 | 15,380,250 | 15,380,250 |
| SALE OF VEHICLES | 58,956 | 124,829 | 170,588 | 120,951 | 25,871 | 91,784 | 62,027 | 30,000 | 60,000 | 60,000 |
| SALE OF VEHICLES | 58,956 | 124,829 | 170,588 | 120,951 | 25,871 | 91,784 | 62,027 | 30,000 | 60,000 | 60,000 |
| | | | | | | | | | | |
| TOTAL DOS GROSS HIGHWAY REVENUE | 240,733,134 | 247,297,627 | 250,402,723 | 254,450,729 | 248,137,919 | 248,661,282 | 258,319,144 | 257,542,407 | 258,589,248 | 259,089,818 |